# THE PRISONS (BOMBAY FURLOUGH AND PAROLE) RULES, 1959. (APPLICABLE TO MAHARASHTRA AND GUJARAT)

# [WITH SHORT NOTES AND CIRCULARS]

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# THE PRISONS (BOMBAY FURLOUGH AND PAROLE) RULES, 1959. (APPLICABLE TO MAHARASHTRA AND GUJARAT)

[WITH SHORT NOTES AND CIRCULARS]

Under Secretary Home Department Government of Gujarat Gandhinagar.

# The Prisons (Bombay Furlough And Parole) Rules, 1959. (Applicable to Maharashtra and Gujarat)

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# The Prisons (Bombay Furlough And Parole) Rules, 1959.

# (Applicable to Maharashtra and Gujarat)

Prisons Act. 1894

No. MIS 5157/ 74036 (XXIV) - IV.- In exercise of the powers conferred by clauses (5) and (28) of section 59 of the Prisons Aci, 1894 (IX of 1894) in its application to the State of Bombay, the Government of Bombay hereby makes the following rules, namely :-

# 1. Short title and extent :-

- (1) These rules may be called the Prisons (Bombay furlough and parole) Rules 1959.
- (2) They extend to the whole of the State of Bombay.

#### Short Notes

The Prisons (Bombay furlough and parole) Rules, 1959, are framed by the State Government by virtue of powers conferred on it by section 59 (5) of the Prisons Act, 1894. The expression "furlough system" is defined in Clause (5A) of section 3 of the Prisons Act while the expression "Parole system" is defined in Clause (5B) of the said Act. The detailed Provisions relating furlough and parole are contained in the rules framed under the Act.

Aims and Objects - The aims and objects of the said rules relating to parole and furlough are discussed by the Full Bench of the Gujarat High Court in case of \**Bhikabhai -Vs- State of Gujarat & others*. The Full Bench has referred the report of submitted by the All India Jail Manual Committee and also the objects mentioned in the Model Prison Manual.

These objects are :

- "(i) to enable the inmate to maintain continuity with his family life and deal with the family matters;
- (ii) to save the inmate from the evil effects of continuous prison life;
- (iii) to enable the inmate to maintain constructive hope and active interest in the life."

It is further stated in para 13 of the said judgement that the parole and furlough rules are part of penal and prison system with a view to

#### The Prisons (Bombay Furlough And Parole) Rules, 1959

humanise the prison system. These rules enable the prisoners to obtain his release and to return to the outside world for a short prescribed period (\* A I R 1987 Guj 136 - FB = 1987 Cri L J 1932 = 1987 Cri L R (Mch. 151 = 1987 (2) G L R 1178 = (1987) I G L H 139)

The above Full Bench judgement is considered by the Division Bench of the Gujarat High Court in case of *"Ishwarsinh -Vs- State of Gujara* and the observations of the Full Bench relating to the aims and objects c the rules are reproduced by the Division Bench in Para 2 of the Judgemen (\* 1990 (2) G L R 1365 - DB)

The Full Bench decision is also noted by the Division Bench of th Bombay High Court in case of \* *Prahlad D Gajbhiye* -*Vs*- State c Maharashtra and it is said in para 5 of the judgement that the princip object of grant of furlough is to enable the prisoner to have family associatic and to avoid ill - effects of continuous prison life. In other words, a prison is accorded social interaction, man being a social animal. Social life is broug into existence periodically for a prisoner by providing furlough. (\* 1994 Mt L J 1584 - DB = 1994 Cri L J 2555)

It is proper to note the observations of the Apex Court relating history and purpose of release of detenus on parole. The Apex Court h said that-

"The grant of parole is essentially an executive function and instanc of release of detenus on parole were literally unknown until this Court a some of the High Courts in India in recent years made orders of relea on parole on humanitarian considerations. Historically Parole' is a conce known to military law and denotes release o, prisoner of a war on prom to return ......

It is a provisional release from confinement but is deemed to be p of the imprisonment. Release on parole is a wing of the reformative proc and is expected to provide opportunity to the prisoner to transform hime into a useful citizen. Parole is thus a grant of partial liberty or lessen of restrictions to a convict prisoner, but release on parole does not cha the status of the prisoner." [Para 8]

It is important for the readers to note all the observations in this p (Poonam Lata -Vs- M L Wadhawan, (1987)  $3 \ S \ C \ C \ 347 = 1987 \ S$  (Cri)  $506 = A \ I \ R \ 1987 \ S \ C \ 1383 = 1987 \ Cri \ L \ J \ 1130$ ) / (Affurmed Pushpadevi -Vs- M L Wadhawan, (1987)  $3 \ S \ C \ C \ 367 = 1987 \ S \ C \ C$  ( $526 = A \ I \ R \ 1987 \ S \ C \ 1748 = 1987 \ Cri \ L \ J \ 1888.$ )

**Distinction between parole and furlough** - The furlough and the parale have two different purposes. Furlough is a matter of right whereas parale

#### Rule 2 - Sanctioning Authority.

cannot be claimed as a matter of right. It is not necessary to state the reasons while releasing the prisoner on furlough but a prisoner can be released on parole for the reasons stated in rule 19. However it is necessary to note that even release on furlough cannot be said to be an absolute right of prisoner. It is subject to the conditions mentioned in rule 4. (Refer above two judgements in case of Ishwarsinh -Vs- State of Gujarat and Prahlad D Gajbhiye -Vs- State of Maharashtra.)

In case of \*Bhikabhai -Vs- State of Gujarat, the full Bench has also noted the different purposes of the furlough and parole. It is said in para 34 of the judgement that -

Therefore, comparison of release on parole and furlough is absolutely uncalled for  $\dots$  "[Para 34] (\*A I R 1987 Guj 136 - FB = 1987 Cri L J 1932 = 1987 Cri L R (Mah) 151 = 1987 (2) G L R 1178 = (1987) 1 G L H 139)

#### Rules Regulating The Grant of Furlough.

#### 2. Sanctioning Authority.-

The Inspector General of Prisons or the Deputy Inspector General of Prisons (Head quarters), when the former is out of headquarters (hereinafter referred to as the Sanctioning Authority") shall, subject to these rules rules be competent to grant furlough to convicted prisoners as hereinafter mentioned.

#### Short Notes

The Inspector - General of Prisons and the Deputy Inspector - General of Prisons are the Sanctioning Authorities under the rule 2 for grant of furlough to the prisoners.

The question was raised before the Division Bench of the Gujarat High Court that " Is the I G of Prisons who is the Sanctioning Authority as

#### The Prisons ( Bounday Furlough And Parole) Rules, 1959

prescribed under the Rules, required to consult the appropriate Government as referred to in Sec 432 of the Code of Criminal Procedure ?

It is held by the High Court that the sanctioning authorities exercising power to grant furlough is not required to refer the case to the appropriate Government, be the Central Government or State Government, when it exercise power under the provisions of the Rules. (Ramesh -Vs- State of Gujarat, 1989 (2) G L R 850 -DB)

#### 3. When Prisoner may be granted furlough.-

- (1) A Prisoner, who is sentenced to imprisonment for a period exceeding one year but not exceeding five years, may be released on furlough for a period of two weeks at a time for every year of actual imprisonment undergone.
  - A Prisoner, who is sentenced to imprisonment for a period exceeding five years may be released on furlough for a period of two weeks at a time for every two years of actual imprisonment undergone:

Provided that a prisoner sentenced to imprisonment for more than five years but not to imprisonment for life may be released on furlough every year instead of every two years during the last five years of his unexpired period of sentence:

Provided further that a prisoner sentenced to life imprisonment may be released on furlough every year instead of every two years after he completes seven years actual imprisonment.

Note 1.- The period of imprisonment in this rule includes  $f_{ke}$  sentence or sentences awarded in lieu of fine in case-file amount of fine is not paid.

Provided that if fine is paid during the period  $\mathcal{O}_{\mathbf{i}}$ imprisonment and the total sentence thereby reduced to a term not exceeding 5 years he shall thereafter be eligible for release every year in accordance with sub-rule (1) instead of every two years under sub-stule (2).

Rule 3 - When Prisoner may be granted furlough.

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Note 2.- For the purposes of this rule, the period of imprisonment shall be computed as the total period for which a prisoner is sentenced even though one or more sentences be concurrent.

Note 3.- If at any time a prisoner who could have been granted furlough is either not granted or is refused the same the period for which he could have been granted the furlough shall not be carried forward but shall lapse.

Note 4.- The period of two weeks may be initially extended up to three weeks in the case of prisoners desiring to spend the furlough outside the State of Bombay.

Note 5.- An order sanctioning the release of a prisoner on furlough shall cease to be valid if not given effect to within a period of two months of the date thereof.

#### Short Notes

The provisions relating to release of prisoner on furlough are contained in rule 3. The scope and ambit of Rule 3 is considered by the Division Bench of the Bombay High Court in case of *Prahlad D Gajbhiye* -Vs- State of Maharashtra. The question before the High court was .....

"Whether the actual imprisonment undergone provided in the said provision includes the imprisonment undergone as an under-trial prisoner or only imprisonment after conviction ?"

In short, the Division Bench has construed the meaning of the expression " actual imprisonment undergone" as used in sub-rules (1) and (2) of Rule 3. It is specifically held that -

"We thus hold that while computing actual imprisonment undergone under rule 3 of the Furlough Rules, the detention / imprisonment undergone as an under - trial prisoner has to be computed after he is sentenced to suffer imprisonment and a prisoner cannot be deprived of that period of detention which he has undergone as an under-trial prisoner for grant of furlough after he has been sentenced to imprisonment and convicted." [Para 20]- (\* 1994 Mah L J 1584 = 1994 Cri L J 2555)

In case of \*Sharad Bhiku -Vs- State of Maharashtra, the Division Bench of the Bombay High court allowed the writ petition of a prisoner claiming furlough during the pendency of appeal in the Court of law. After considering the judgement in case of # Jayant V Shetty -Vs- State of Maharashtra the

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Division Bench held that the above case does not lay down a law that exprisoner whose appeal is pending in the Court is not entitled for furlough

(\* 1990 (3) Bom C R 633 = 1991 Cri L J 2109, \* 1986 Cri L J /298 = 1986(1) Bom C R 311 = 1986 Mah L R 431)

The constitutional validity of Note 2 of rule 3 was challenged before the Division Bench of the Gujarat High Court in case of Jina Mohan Vs- State of Gujarat, 1987 (2) G L R 955. It is observed by the Divisio: Bench that though it is necessary to keep in mind the object of parole anfurlough rule while releasing the prisoner but at the same time the safet of prisoner as well as the discipline in prison are also required to be mair tained. That is the reason why the gravity of offence and the period of ser tence imposed upon are taken as relevent criteria. By introducing th provision of Note 2 in rule 3, the legislature has only introduced the relever criteria i.e. gravity of offence (s) committed by prisoner. Such provision can not be said to be arbitrary. The validity of Note 2 is upheld by the Hig Court.

#### 4. When prisoners shall not be granted furlough.-

The following categories of prisoners shall not be considered for release on furlough :-

- (1) Habitual prisoners.
- (2) Prisoners convicted of offenses under sections 392 to 402 (both inclusive) of the Indian Penal Code.
- (3) Prisoners convicted of offence under the Bomb Prohibition Act, 1949.
- (4) Prisoners whose release is not recommended in Great Bombay by the Commissioner of Police and elsewhere, the District Magistrate on the ground of public peace a tranquillity.
- (5) Prisoners who, in the opinion of the Superintendent of 1 prison show a tendency towards crime.
- (6) Prisoners whose conduct is in the opinion of 1 Superintendent of the Prison, not satisfactory enough.
- (7) Prisoners confined in the Ratnagiri Special Prison <sup>+</sup>[ot] than prisoners transferred to that prison for jail services.]

Rule 4 - When prisoners shall not be granted furlough.

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- (8) Prisoners convicted of offences of violence against person or property committed for political motives, unless the prior consent of the State Government to such release is obtained.
- (9) A prisoner or class of prisoners in whose case the State Government has directed that the prisoner shall not be released or that the case should be referred to it for orders.
- (10) Prisoners who have at any time escaped or attempted to escape from lawful custody or have defaulted in any way in surrendering themselves at the appropriate time after release on parole on furlough.
- \*[(11) Prisoners convicted of offences under the Narcotic Drugs and Psychotropic Substance Act, 1985.]

<sup>+</sup>Inserted by Maharashtra vide Notification No. MIS - 5157/74036 (XXIV) - IV dated 13-10-1959.

Inserted by Gujarat vide Notification No. GG/73/90/JLM - 9590 - 5139 -J dated 9-8-1990.

#### Short Notes

The various categories of prisoners who shall not be entitled for release on furlough are mentioned in this ruled 4. It is mentioned in category (1) that habitual prisoners are not entitled for release on furlough.

Validity of rule 4(2):- In category (2), it is mentioned that the prisoner convicted of the offences under section 392 to 402 (both inclusive) of the I P C are not entitled to be released on furlough.

The vires of rule 4(2) was challenged before the Division Bench of Gujarat High Court in case of Juvansingh - State of Gujarat, 1973 G L R 104 and the Division Bench upheld the validity of said category. It is held that rule 4(2) is valid and intra vires and not vulnerable to the charge of being violative of Art. 14 of the Constitution of India.

It was contended before the High Court that the prisoner convicted for an offence under section 302 of I P C is entitled for the release on furlough but the prisoner convicted for an offence under sections 394 and 397 are not entitle to be released on furlough though an offence under section 302 is of more serious nature. While answering the contention, the High Court said that -

"As observed earlier, consideration of sympathy for him cannot be permitted to overshadow the consideration regarding the security of the society. Similarly with regard to lesser offence of robbery, it would be extremely haz-

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ardous to let the prisoner loose before the expiry of the term of imprisonment. It would be hazardous to do so because when on abandons honest labour for the career of theft or intimidation coupled with violence (which brings easy money though at some risk) it tends to become way of life and the temptation is too great to resist when the prisoner is at large. The offences of robbery and dacoity, therefore, fall within a class by themselves. \_-" [Para 9].

Thus it is held that the classification is based on the danger inherent in releasing such prisoner and as such has nexus with the object sought to be achieved.

The validity of order of non-release of prisoner on furlough on the ground of provision of category (2) of rule 4 also fell before the Division Bench of the Bombay High Court in case of Gorakh -Vs- Government of Maharashtra, 1993 Mah E J 1423.

In this case, the prisoner was sentenced to undergo life imprisonment under section 302, I P C and seven years imprisonment under section 397, I P C. These two sentences were ordered to run concurrently. The prisoner denied furlough and hence such denial was challenged before the High Court.

The High Court held that on undergoing the imprisonment of seven years, the prisoner would cease to be a convict under section 397, I P C and his continuation in prison thereafter was because of sentence under section 302, I P C. Hence, in the circumstances, it was held that the bar under category (2) of rule 4 is not attracted and the prisoner is entitled for furlough.

**Bombay Prohibition Act :-** It is prescribed under category (3) that the prisoner convicted of the offences under the Bombay Prohibition Act, 1949, is not entitled for release on furlough.

Prisoner, who was convicted for offences under sections 302, 326 read with section 34 of 1 P C and for offences under the Prohibition Act, challenged the order of refusal of furlough to him. It was contended that the' prisoner has already served the sentence of 3 years and odd which is the maximum sentence which could have been imposed on the petitioner/ prisoner under the said Act and he is now out of bar under category (3) of rule 4 and as such entitled for furlough.

The Division Bench, after considering the judgements in case of Sharad K Mehta -Vs- State of Mah., 1989 Cri L J 681 and Sharad Bhiku -Vs- State of Mah., 1991 Cri L J 2109 = 1990(3) Bom C R 633, accepted the contention of the prisoner and granted furlough. (Chandrakant B Pawar -Vs- State of Maharashtra, 1996 (2) Mah L R 269 -DB)

Rule 4 - When prisoners shall not be granted furlough.

Adverse police opinion :- It is better to consider following cases under this head and they are :-

- i. Narsing -Vs- State of Gujarat, 1988 Cri L R (Guj) 505-DB. = 1988 (2) G L R 1268.
- ii. Nijar Vs- State of Gujarat, 1990 Cri L R (Guj) 374 DB.
- iii. Central Prison -Vs- State of Gujarat, 1993 Cri L R 304 DB.
- iv. Sharad Keshav Metha -Vs- State of Maharashtra, 1989 Cri L J 681-DB.
- v. Vallabha -Vs- Commissioner of Police, 1989 Cri L J 2262- DB.
- vi. Babubhai Vs- State of Gujarat, 1989 (2) G L R 820 DB

The important legal points to be noted from above cases can be stated in hrief as under-

- a. The Sanctioning Authority should consider the judgement passed by the Court convicting him and criteria laid down under the rules and should not reject the request for release on furlough merely on the ground of adverse police report.
- **b.** Once a prisoner has become entitled to furlough, it should ordinarily be not refused on the ground that there is adverse police opinion of that otherside objects to the same. In the circumstances suitable conditions can be imposed on the prisoner and the police can be asked to see that proper watch is kept on otherside also.
- c. More chanting of phrase " adverse police opinion" without there being anything in support of the same on the record is not just and sufficient to turn sown the parole / furlough leave application.
- d. A sense of awareness of duty and its seriousness is required to be exhibited by the police authoirties concerned while expressing their opinion in respect of parole and furlough. Their mechanical recital that there is likelihood of breach of peace if the petitioner / prisoner is released on parole or furlough is not what is called from the police officer. The police officer must be in a position to substantiate his opinion and he must indicate the reasons why he has expressed opinion adverse to the convicted prisoner being released on parole/ and / or furlough. Accordingly he must also indicate the material on which the said adverse opinion is based.

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- e. Whenever parole/ furlough applications are rejected, the copy of such order disclosing grounds on which it came to be rejected must be communicated to the prisoner so that he is not kept any more in dark for assailing the same before higher forum.
- f. Unless the Commissioner of Police has material from which d reasonable inference can be drawn, the right to release on furlough cannot be denied by resort to rule 4. The Commissioner of Police must apply his mind to the facts of each case and should not as a formality submit a report denying the substantial and legal right of prisoner.
- g. Rejection of furlough on the ground of public peace and tranquility without any material to that effect is illegal.

It is also necessary to note the judgement of Gujarat High Court in case of Maganbhai -Vs- State of Gujarat, 1994 Cri L R (Guj) 379.

In this case, the High Court dismissed the application of prisoner for furlough solely on the ground that full and true material facts were not placed before the Court. The High Court emphasized that the petition claiming the relief of furlough must state true and complete facts necessary for deciding the application for furlough and it is duty of the otherside to produce all the relevent material on record justifying the decision on such application. It is necessary to read para 3 of the judgement in which the High Court has stated the duty of Court, duty of Jail Authorities and the duty of petitioner claiming relief of furlough and further about the contents of petition.

In case of <sup>+</sup> Bharat -Vs- State of Maharashtra, the Division Bench of the Bombay High Court quashed the order of rejection of furlough. In this case, the furlough was refused on the ground that the brother of petitioner/ co-accused was absonding while on furlough and it is possible that they may commit crime if prayer for release on furlough is allowed. There was no material on record to infer such commission of crime. The High Court granted prayer for release of petitioner on furlough. (<sup>+</sup> Criminal N.P. No. 235 of 1997 decided on 21-10-1997 by Hon'ble L Manoharan and G.D. Patil JJ, Nagpur Bench.)

Unsatisfactory conduct :- The furlough can be refused to the prisoners under rule 4(6) whose conduct is not satisfactory.

In case of *\*Khimji-Vs- State of Gujarat*, the Gujarat High Court-granted furlough to the prisoners to whom the furlough was refused on the ground of overstay after expiry of period of parole/ furlough and for which punish

Rule 4 - When prisoners shall not be granted furlough.

ment by way of cut in remission was imposed. The High Court held that refusal of furlough only on the ground of minor prison offence is illegal. (\*1991 Cri L R (Guj) 513 - DB = 1991 (1) G L R 345)

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In case of Atulji -Vs- State of Gujarat, 1984 G L H 139 - DB, the Division Bench of the Gujarat High Court, after considering the provisions of rule 4 (6), has held that it is not correct to say that once a prisoner is punished, he forfeits his right for being released on furlough. It is open for the Jail Authorities to cut furlough leave as punishment for any jail offence so that he can move against that punishment. The High Court granted furlough leave to the prisoner in this case.

**Rule 4 (10) :-** It is clear from the provision of category (10) of rule 4 that a prisoner who has at any time escaped or attempted to escape from lawful custody or has defaulted in any way in surrendering at the appropriate time after release on parole or furlough shall not be considered for release on furlough.

The important question regarding interpretation of rule 4(10) was referred to the Full Bench of Gujarat High Court in case of "Bhikabhai Devshi -Vs- State of Gujarat. The question was as to whether the word "shall" used in the rule is mandatory and whether the said word can be construed as "may" atleast as far as later part of the said category (10) of rule 4.

After considering objects of the Rules, Model Prison Manual, report of All India Jail Manual Committee, Bombay Jail Manual, Prisons Act, 1894 and various other authorities, the Full Bench held that ----

- i. In the context of later part of rule 4(19) the word "shall" will have to be read as "may" and directory.
- ii. The prison authorities cannot reject as ineligible the request of due furlough of the prisoners who have surrendered late in past.
- iii. The authorities have the power and duty to consider grant or refusal of such furlough due to prisoners, having regard to the facts and circumstances of the case including the fact that the prisoner had surrendered late in past. That would be one of the relevant factors to be taken into account.
- iv. Another relevant factor to be taken into account will be the view taken regarding the gravity of the offence while imposing punishment under sec. 48 A of Prisons Act read with rule 128 of the Jail Manual.

(\*A I R 1987 Guj 136 - FB = 1987 Cri L J 1932 = 1987 Cri L R (Mah) 151 = 1987 (2) G L R 1178 = 1987(1) G L H 139)

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The judgement of the Full Bench in above case is later on followed by the Gujarat High Court in case of *Bhipat -Vs- State of Gujarat*, 1987 Cri L R (Guj) 257 = 1987 (1) G L R 596 - DB and Rodaji Mahaji - $V_{25}$ State of Gujarat, 1991 (1) G L R 648 - DB = 1991 Cri L R (Guj) 318.

In case of *Bhipat -Vs- State of Gujarat*, the furlough was refused be<sub>5</sub> cause of late surrender on one occasion. The prisoner explained that such late surrender was because of serious illness and also produced medical cerfificate. But the certificate was disbelieved by the Jail authorities on the ground that it was routine one. However the High court held that the prisoner is entitled for release on furlough.

In case of *Rodaji* -*Vs*- State of Gujarat, the furlough was refused on the ground that the prisoner committed a Jail offence. After considering the ratio of Full Bench in case of *Bhikabhai* -*Vs*- State of Gujarat, the High Court held that once the prisoner is punished for his prison offence, the matter of prison offence will rest there and any other punishment thereafter for the same act of misconduct is barred. In such case refusal of furlough would amount to imposition of additional penalty for same offence. The prisoner was granted furlough.

In case of *Motisinh -Vs- State of Gujarat*, the jail authorities rejected the furlough of a prisoner on the ground that on earlier occasion he surrendered late by 2012 days and the High Court also dismissed his petition against said order. Some of the important observation of the Division Bench are reproduced below ----

"Moreover, if the prisoner committing such gross lapses of late surrender are treated lightly by granting furlough whenever they desire, the same will not only embolden and encourage that to defy the jail discipline but the same may further as well stiffen and arrogate them to twist and raise their mustachios against the jail authorities defying and challenging them in all respect " ( $^+1994$  Cri L R (Guj) 396 = 1994(2) G L R 1445-DB)

#### The Narcotic Drugs and Psychotropic Substance Act, 1985 :-

The question that " as to whether a person convicted under the provisions of N D P S Act, 1985 can be released either on parole or furlough by the concerned authority alter addition of section 32-A in the said Act?" is considered by 'Gujarat as well as by 'Bombay High Court and a consistent view is taken by both the High Courts that section 32-A of the N D P S Act, 1985 is constitutionally valid and no parole or furlough can be granted to a prisoner convicted for the offence under the said Act.

\* Ishwarsinh -Vs- State of Gujarat, 1990 (2)  $G L R 1365 - DB_{2} = 1991$ (2) Crimes 160.

Rule 5 - Furlough not to be granted after return from parole.

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<sup>+</sup>Sheikh Salim -Vs- State of Maharashtra, 1996(1) Mah L J 834 - DB.

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The above view of Gujarat High Court is also followed by Bombay High Court in *Balwant -Vs- State of Maharashtra*, Criminal W P No. 136 of 1994 decided on 10-8-1994 by Hon'ble Ghodeswar and Lodha JJ. (Nagpur Bench).

## 5. ) Furlough not to be granted after return from parole.-

Ordinarily furlough shall not be granted to a prisoner within a period of six months from the date of his return from parole.

## 6. Furlough not to be granted without surety.-

A prisoner shall not be granted furlough unless he has a relative willing to receive him while on furlough and ready to enter into a surety bond in Form A appended to these rules for such amount as may be fixed by the Sanctioning Authority.

<sup>+</sup> [Provided that the Sanctioning Authority may dispense with the requirement of execution of such bond by relatives of prisoners confined in Open Prisons as defined in clause (b) of rule 2 of the Maharashtra Open Prisons Rules, 1971].

<sup>+</sup> Inserted by Maharashtra vide Notification No. RJM 0174/16-XXV. dated 17.10.1975

## 7. Prisoners to give personal bond before release on furlough .

Every prisoner desirous of release on furlough shall be required to give personal bond of the required amount in Form B appended to these rules.

#### 8. How applications for grant of furlough should be dealt with.-

(1) Two months before a prisoner becomes eligible to be considered for release on furlough, the Superintendent of Prison shall inform the prisoner accordingly. If the prisoner desires to be considered for such release he shall make an application (in duplicate) to the Inspector General of Prisons through the Superintendent of Prison stating clearly the name and full address of the place where he desires to spend the furlough, the full name of the relative willing to receive him on furlough and prepared to execute the surety bond, and shall also state whether he is in a position to bear the expenses of the The Prisons ( Bombay Furlough And Parole) Rules, 1959.

journey both ways or either way and, if not the amount of expenses that may be required by him for such journey.

- (2) On receipt of the application under sub-rule (1), the Superintendent of prison shall, unless the prisoner is Prima facie not entitled to release on furlough, forward it expenditiously to the District Magistrate concerned through the District Superintendent of Police of that District or to the Commissioner of Police, Greater Bombay, as the case may be, with such remarks as he deems fit. A copy of this communication together with the prisoner's Nominal Roll shall be endorsed by the Superintendent of prison to the Inspector - General of Prisons, and such endorsement shall inter alia state -
  - (a) the amount of money the prisoner has to his credit including the amount he may have earned in prison,
  - (b) the amount of money required for the journey both ways,
  - (c) the amount of security the Superintendent considers proper,
  - (d) the name of the village taluka and district and the State in which the prisoner proposes to spend his furlough,
  - (e) the name of the District from which he hails,
  - (f) the name of the District in which he was, convicted.

The District Magistrate or the Commissioner of Police, Greater Bombay, as the case may be, should be requested to furnish, along with his opinion, the following information regarding the relatives of the prisoner with whom he intends to stay while on furlough :-

- (a) Their relationship with the prisoner concerned.
- (b) Whether such relatives are willing to keep the prisoner while on furlough.

Rule 9 -Fresh application for furlough.

- (c) Whether they (viz., relatives) are willing to enter into surety bond.
- (3) The District Magistrate or the Commissioner of police, Greater Bombay, as the case may be, shall thereafter forward the application to the Inspector General of Prisons together with his recommendations.
- (4) The District Superintendent of Police shall, before forwarding the application to the District Magistrate concerned and the Commissioner of Police, Greater Bombay shall, before forwarding the application to the Inspector General of prisons, cause inquiries to be made regarding the prisoner's statement, if any, that he is not able to bear the expenses of the journey both ways or either way, as the case may be, and make recommendations accordingly.
- (5) If furlough is not recommended, adequate reasons therefor shall be given.
- (6) If on receipt of the application together with recommendations under sub-rule (3), the Sanctioning Authority considers that furlough be granted, it shall make an order for the release of the prisoner on furlough on such conditions as may be specified in the order.

## 9. Fresh application for furlough.

A prisoner may, if he so desires make a fresh application for furlough six months after the rejection of his previous application.

## 10. Conditions of release.-

The Sanctioning Authority shall grant furlough to a prisoner subject to his executing a personal bond or giving tash security in Form C appended to these rules and also subject to a surety executing a bond, in Form A appended to these rules, if so required. The release may further be subject to all or any of the following conditions :-

(1) that the said prisoner shall reside at Taluka ..... in the ..... District/ Greater Bombay during the period of release on furlough and shall not go beyond the limits of the said

District/ Greater Bombay without the permission of District Magistrate, ...... / Commissioner of Pe Greater Bombay, or such Officer as the said Di Magistrate/ Commissioner of Police may appoint in behalf;

- (2) that the said prisoner shall be of good behavior and sha commit any offence punishable by or under any law in in India,
- (3) that the said prisoner shall not associate with bad chara or lead a dissolute life,
- (4) that the said prisoner shall, in case he proposes to chang religion during the period of furlough, give a minimuseven days prior intimation to the said District Magis Commissioner of Police as also the Superintendent c Prison from which he has been released, about intention, and he shall also furnish them with inform regarding the new religion and the new name, if any, whe proposes to adopt.
- (5) that the said prisoner will surrender himself to Superintendent of the Prison from which he was releas the expiry of the period of furlough.
- \*(6) that the said prisoner will report once a day to the officer (a) police station during the period of furlor

or

that the said prisoner shall, immediately on arrival : place mentioned in (1) above report at the police S nearest to the said place, and thereafter\*

To be inserted in appropriate cases and with such modifications as the San-Authority deems fit.

#### Short Notes

The conditions for release of a prisoner on furlough are contain rule 10 and the Sanctioning Authority shall grant furlough to the prisubject to his executing a personal bond or giving eash security in a pre-Form. The other conditions for such released are stated in items 2 the said rule.

#### Rule 11 - Declaration before release.

The question relating to interpretation of rule 10 was referred to the full bench of Gujarat High Court in Natia Jiria -Vs- State of Gujarat, 1984 Cri L J 936- FB = 1984 (1) G L R 464. In short, the Full Bench has considered a situation in which the prisoner was entitled to be released on furlough but could not be released since he was unable to furnish surety bond or cash security.

After writing much more on proverty in India, the full bench held that-

- a. The words " if so required" cast a duty and obligation on the sanctioning Authority to consider whether the case requires waiver of the insistence on the execution of a surety bond.
- **b.** The appropriate justification for such waiver would be where a person is, by reason of his penury and his absence of influence in society, unable to furnish a surety bond.
- c. Rule 10 has to read and understood as justifying the Sanctioning Authority in waiving the insistence upon a surety bond in cases such as that of the prisoner.

In this case, the Full Bench released the prisoner on furlough after furnishing personal bond.

Breach of conditions :- It is clear from reading the rule 10 that the prisoner has to follow the conditions stated in the rules while released on furlough. One of the conditions is that he shall keep good behavior and shall not contravene the provisions of any of the statutes in force in India. In case of breach of such conditions, the prisoner can be punished under section 48-A of the Act. However it is left at the discretion of the Super-intendent to decide which particular punishment or punishments should be imposed. Ordinarily the quantum of punishment is within the discretion of the Jail authorities and the court should not interfere with such discretion unless the punishment is excessive. (Bhanuprasad -Vs- State of Gujarat, 1987 (2) G L R 778 -DB)

#### 11. Declaration before release.-

Before releasing a prisoner on furlough, a declaration as under shall be taken from him on the release order itself :-

"I hereby accept and agree to abide by the above conditions of the release order and I acknowledge that should I fail to fulfill these conditions or any portion of them the Sanctioning Authority may revoke the order of release and forfeit the amount of security furnished by me and I may be arrested by any police officer without warrant and remanded to undergo the unexpired portion of my sentence and I further acknowledge that should I fail to fulfill these conditions or any portions of them I am liable to be punished, on conviction, with imprisonment for a term which may extend to two years or with fine which may extend to Rs. 1000, or with both, under section 51-B or the Prisons Act, 1894, as applicable to the State of Bombay."

#### 12. Prisoner ordinarily to bear journey expenses.-

When a prisoner is released on furlough, the cost of his journey both ways shall be borne by the prisoner concerned :

Provided that, if in the opinion of the Sanctioning Authority, the prisoner is not able to bear the expenses of journey both ways on either way, as the case may be, the Sanctioning Authority may direct that the whole or any portion of such expenses be borne by the State Government.

#### 13. Extension of the period of furlough.-

Notwithstanding anything contained in the foregoing rules, the Sanctioning Authority may, on the application of a prisoner of otherwise, by an order in writing extend the period of furlough for such further period as may be specified in such order on the same conditions on which the prisoner was originally granted furlough or on such other conditions as the Sanctioning Authority may determine.

#### 14. Intimation of relase and of non surrender of prisoner. -

- (1) When every any prisoner is released on furlough an intimation of his release on furlough shall forthwith be given by the Superintendent of prison :-
  - (i) to the Inspector General of Prisons,
  - (ii) to the District Magistrate and the District Superintenden of Police of the District in which the prisoner intends o agreed to spend his furlough and if the prisoner intends o agreed to spend his furlough in Greater Bombay, to the Commissioner of Police;
  - (iii) to the District Magistrate and the District Superintenden of Police of the District in which the prisoner wa

Rule 15 -Release order inoperative on a prisoner's surrender . .

convicted and if the prisoner was convicted in Greater Bombay, to the Commissioner of Police,

(iv) if the prisoner belongs to this State, to the District Magistrate and the District Superintendent of Police of the District from which the prisoner hails and if the prisoner hails from Greater Bombay to the Commissioner of Police.

(2) Where a prisoner does not surrender himself to the prison authorities after the expiry of the period of furlough, the Sanctioning Authority may if it is satisfied that any of the conditions on which the furlough was granted has not been fulfilled, cancel its order granting such furlough. An intimation regarding such cancellation shall forthwith be given by the Superintendent of Prison to the Officers specified in clauses (ii), (iii) and (iv) of sub- rule (1). Upon such intimation, the police authorities may arrest the prisoner, if at large, and remand him to undergo the unexpired portion of his sentence.

# 15. Release order inoperative on a prisoner's surrender to the prison authorities.-

As soon as a prisoner released on furlough surrenders himself to the prison authorities, his order of release shall become inoperative. Where, therefore, a prisoner who is released on furlough has applied for the extension of the period of furlough and before his application has been sanctioned surrenders himself to the prison authorities he shall not be released after such surrender without obtaining a fresh order from the Sanctioning Authority.

#### 16. Furlough to be counted as remission of sentence-

The furlough period shall be counted as a remission of sentence:

Provided that where any furlough period has been extended under Note 4 below rule 3 or under rule 13, the period of extension shall not be counted as a remission of sentence.

#### 17. No legal right to furlough-

Nothing in these rules shall be construed as conferring a legal right. on a prisoner to claim release on furlough.

#### Rules regarding the grant of parole

# <sup>+</sup>[[(18 Authorities competent to sanction parole-

(1) The authority competent to sanction release of a convicted prisoner on parole (herein-after referred to as "the Competent Authority") shall be as follows' namely :-

(i) The State Government in the following cases:-

(a) Prisoners convinced by Courts situated outside the State of Maharashtra;

- (b) Prisoners conviced by Courts situated within the State of Maharashtra, but confined in Prisons situated outside the State;
- (c) Prisoners convicted of political offences;
- (d) any other case or class of cases wherein the State Government has directed that the case of the specified class of cases should be referred to it for orders; and
- \*[(ii)The Commissioner of the Division, in all other cases in a Division, in which the convicted prisoner is confined, on when the Divisional Commissioner is out of headquarters the Additional Divisional Commissioner:

Provided that if an application for release on parole or for an extension of the period of parole is refused by the Divisional Commissioner or the Additional Divisiona Commissioner, as the case may be, an appeal shall lie to the State Government, whose decision thereon shall be final.]

(2) Notwithstanding anything contained in sub-rule (1), "the Superintendent of Prison shall also be the Competen Authority to release a convicted prisoner on parole for period not exceeding fifteen days, in case of death of hi

Rule 19 - When a prisoner may be released on parole. The when a prisoner may be released on parole. The when a web gations,

close relation i.e. father, mother, brother, sister, spouse or  $\frac{\delta}{P_{N}}$ child of the prisoner.]]  $\delta \in E_{N} \mathbb{P}^{n}$ 

<sup>+</sup>Entire rule 18 Substituted by Maharashtra vide Notification No.PAR.-4579/3731-PRS-3 dated 5-.7- 1982.

\* Clause (ii) Substituted by Maharashtra vide Notification No.PAR 4582/1/PRS-2 dated 21-11-1989.

#### Short Notes

Maharashtra Amendment:- The clause (ii) of sub-rule (1) of rule 18 is substituted by notification No.PAR.4282/1/PRS-2. It is clear from the amendment that power to grant parole is vested with the Commissioner of Division and in case the Divisional Commissioner is out of Headquarters the Additional Divisional Commissioner is empowered to grant parole. Earlier to this amendment, the Assistant Commissioner was authorised to grant parole in case the Divisional Commissioner is out of headquarters. It is also to be noted that the words" or the State Government for any prisoner lodged in any part of the State, to whomsoever an application for release on parole is made" are absent in the newly amended provision. Thus it can be said that in all other cases not covered by clause (i) of sub-rule(1) of rule 18, the Divisional Commissioner on parole. In case of refusal of parole by such authorities, an appeal shall lie to the State Government and the finality is given to the decision of the State Government.

Authority of Minister to grant parole:- The question was raised before the Division Bench of the Gujarat High Court as whether any Minister has right to straitway grant parole? It is held that Minister of the State has no authority whatsoever to release the convict/prisoner on parole leave. It is observed by the Court that it was improper on the part of the Minister to release the prisoner on parole merely on the recommendations of politicians ignoring altogether the criminal background of the prisoner on the one the hand and the overall interest of the society and the opinion of the jail authorities incharge of the prisoner on the otherhand. (Hasmukh D Prajapati -Vs- State of Gujarat, 1995 Cri L R (Guj) 273-DB = 1995 (1) G L R 726)

# [19. When a prisoner may be released on parole.-

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A prisoner may be released on parole for such period not exceeding thirty days at a time, as the Competent Authority referred to in rule 18, in its discretion may order, in cases of serious illness, or death of nearest relative such as mother. father, sister, brother, children, spouse of the prisoner, or in

#### The Prisons ( Bombay Furlough And Parole) Rules, 1959.

case of natural calamity such as house collapse. floods, fire. No such parole or extension of parole shall be granted without obtaining a police report in all cases except in the case of death of his nearest relatives mentioned above:

Provided that a prisoner shall not be released on parole for one year after expiry of his last parole except in case of death. of his nearest relatives mentioned above.]

<sup>+</sup>Substituted by Maharashtra vide Notification No. PAR. 4582/1/PRS-2 dated 21-11-1989.

#### Short Notes

Maharashtra Amendment:- The earlier rule 19 is substituted by Notification No. PAR. 4582/1/PRS-2 dated 21.11.1989 and somewhat new look is given to rule 19.....

Earlier to the amendment, the Prisoner was entitle to be released on ground of serious or death of any member of the prisoners family or of his nearest relatives or for any other sufficient cause.

In view of the amended provision, the prisoner can claim release on parole on the ground of serious illness or death of nearest relative such as mother, father, sister, brother, children, spouse of the prisoner. Thus category of nearest relative is specified in the amended provision. It is further provided that parole can be claimed on the ground of natural calamity such as house collapse, flood, fire. These are the additional grounds on which parole can be claimed by the prisoner.

It is clear in the amended rule that parole or extension of parole shall not be granted without obtaining a police report in all cases except in the case of death of his nearest relatives mentioned above.

The proviso is added in newly amended rule and restriction placed on release of parole. Such restriction was not there in unamended provision.

Release of a prisoner on parole:- Under this head, I have discussed in brief the cases in which the question relating to release or non-release of parole is considered by the High Court.

In case of *Jayant Veerappa Shetty -Vs- State of Maharashtra*, the Division Bench of the Bombay High Court held that the Prisons (Bombay Furlough and Parole) Rules, 1959 would not apply to the grant of parole to a convicted person whose appeal is pending before the Appellate Court and when the Appellate Court is in seisin of the matter and is empowered under section 389 of the Code of Criminal Procedure, 1973, to pass ap-

Rule 19 - When a prisoner may be released on parole.

<sup>\*</sup> (1986 Mah LR 431 = 1986 Cri LJ 1298 = 1986 (J) propriate orders Bom CR 311- DB)

However, in case of Sharad Bhiku -Vs- State of Maharashira, 1990 (3) Bom C R 633 = 1991 Cri L J 2109, it is held that the ratio in the above case of Jayant -Vs- State of Maharashtra is not applicable to furlough.

In case of Babubhai Ukabhai -Vs- State of Gujarat, 1987 (2) G L R 887-DB, it is held that the refusal of parole only on ground that the prisoner has been committed to jail only recently is illegal and the authorities were directed to consider application for parole afresh.

in case of Abdul Latif -Vs- State of Gujarat, 1987 (2) G L R 837-DB, the Division Bench of the Gujarat High Court held that the concept of parole and furlough leave cannot be introduced and applied to the detenus under the preventive detention laws.

The Apex Court has considered the provisions of COFEPOSA Act. 1974 and effect of release of detenu on parole and its effect in counting the period of detention.

The Apex Court held that the period parole could be added to the maximum period of detention of the detenu. In other words, the Apex Court rejected the contention of detenu that once the detenu is taken into custody under the Act pursuant to an order of detention, the running of time would not be arrested marely because the Court directs release of the detenu on parole. (Poonam Lata -Vs- M L Wadhawan, (1987) 3 S C C 347 = 1987 S C C (Cri) 506 = A 1 R 1987 S C 1383 = 1987 Cri L J 1130)

Thus it is clear from the above judgement that the period of parole has to be excluded in reckoning the period of detention under sub-section (1) of Section 3 of the Act.

The above view is affirmed by the Apex Court in Pushpadevi Vs- M L Wadhawan, (1987) 3 S C C 367 = 1987 S C C (Cri) 526 = A I R 1987 S C 1748 = 1987 Cri L J 1888.

But the above view is doubted by the Bench of three Judges of the Apex Court in Sunil -Vs- Union of India, (1989) 3 S C C 236 = 1989 SC C (Cri) 552 = A I R 1989 S C 1529 = 1989 Cri LJ 1489. However the matter was referred to larger bench for deciding the said question. It is expressed by the Banch that - - -

" It seems to us prima facie that one possible view can be that if parole is granted the period of parole should be counted within the total period of detention and not outside it."

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#### The Prisons ( Bombay Furlough And Parole) Rules, 1959.

In Samir Chatterjee -Vs- State of W B, 1975 S C C 340 = (1975) 1-S C C 801 = 1975 Cri L J 939, the Apex Court, after considering the provisions of section 15 of M I S A, has held that section 15 deals with release on parole and such release is made only on the request of the party and for a specific purpose.

While deciding a case of detention under COFEPOSA Act, the Apex Court directed the approach the appropriate authority for parole. In this case, the detenu prayed for release on parole till matter is decided by the larger Bench since the matter was referred to larger Bench.

(Hansaben -Vs- Union of India, (1994) 4 S C C 148 = 1994 S C C (Cri) 836)

But in case of Kamleshkumar -Vs- Union of India, 1995 Supp (3) S C C 732 = 1996 S C C (Cri) 86, the Apex Court released the detenu on parole since reference to larger Bench will not be decided early and period of detention is to expire shortly.

In case of <sup>+</sup> Shakuntala Devi -Vs- State, the Division Bench of Delhi High Court allowed the request of petitioner for release on parole after considering health condition of a prisoner/petitioner. It is held the gravity of crime committed and earlier release on parole are not the relevant considerations for refusal of parole in the present circumstances of the case. (<sup>+</sup>1996 Cri L J 2954 -DB)

In case of <sup>\*</sup> Ala Ramji -Vs- State of Gujarat, the petitioner/convict prayed to the High Court that extension of parole leave for 21 days be granted to him on the ground of illness of his wife as she requires medical help and there were no male members in his family to manage for her treatment and operation. In this case, the reliability of medical certificate was disputed. It is held that the medical certificate produced on records does not comply with the essential per-requisites of of valid medical certificate and request for extension was rejected. (\* 1991 (2) G L R 722 -DB = 1992 Cri L J 867)

The Apex Court also recommended the case of a convict convicted under the Prevention of Corruption Act, 1947, for release on parole after considering the fact that the petitioner was the first offender and young in his carrer. (Suresh Chandra -Vs- State of Gujarat, 1976 S C C (Cri) 145 = 1976 Cri L J 1890 = A 1 R 1976 S C 2462)/(See also Krishan Lal -Vs-State of Delhi, 1976 S C C (Cri) 146)

The Apex Court directed release of a convict on parole for enabling him to appear in M A (Previous) Sociology examination of the University.

Rule - 21 Application for grant of parole

(Tara Chand -Vs- State of Rajasthan, 1990 (Supp)  $S \subset C = 1990$  SCC (Cri) 608 (I).)

#### 20. Parole not to be counted as remission of sentence-

The period spent on parole shall not count as remission of the sentence.

#### Short Notes

It is provided in rule 20 that the period spent on parole shall not count as remission of the sentence.

In case of "Amrithhai -Vs- State of Gujarat, the petitioners/ convicts claimed that the period spent by them for industrial training should be counted towards the remission of sentence. Such request was refused by the jail authorities.

While dismissing the petition, the Division Bench held that period during which the petitioners were released on parole to enable them to take industrial training cannot be freated to be a period spent in jail custody and hence it cannot be counted for remission of sentence.

 $(^* 1987 Cri L R (Guj) 233-DB = 1987 (2) G L R 826)$ 

21. Application for grant of parole.-

A prisoner may be granted parole either on his own application or on an application made by his relatives or friends, or legal adviser.

#### 22. Applications for parole to be dealt with .-

(1) Any prisoner desiring to be released on parole shallordinarily submit his application (in triplicate) in Form D appended to these rules to Superintendent of Prison who shall endorse his remarks thereon and submit one copy direct to the Compentent Authority along with the nominal roll of the prisoner and the other to the District Superintendent of Police of the District in which the prisoner proposes to spend his parole period and to the Commissioner of Police if such place is in Greater Bombay.

Note- Prisoners who apply for parole on false grounds or who abuse the concession or commit breach of any of the conditions of parole are liable to be punished under section 51-B of the Prisons Act, 1894, as applicable to the State of Bombay.

#### The Prisons ( Bombay Forlough And Parole) Rules, 1959

(2) The District Superintendent of Police concerned or the Commissioner of Police, Bombay, as the case may be, shail immediately make enquiries to ascertain whether the ground or grounds on which parole is applied for is or are genuine and submit immediately his report to the Compentent Authority mentioning inter alia whether it recommends the grant of parole and also whether there is a likelihood of breach of peace if the prisoner is released on parole.

#### Short Notes

It is provided in Note below sub-rule (1) of rule 22 that a prisoner who apply for parole on false grounds or who abuses the concession or commit breach of any of the conditions of parole can be punished under the provisions of section 51-B of the Prisons Act, 1894, as applicable to Bombay. It is also provided under section 48 A. of the Prisons Act, 1894, that prisoner who fails to observe any conditions on which he was released on furloughor parole without sufficient cause shall be deemed to have committed prison offence and the Superintendent may punish such prisoner for such offence.

In case of Shivraj -Vs- State of Maharashtra 1993 (3) Bom C R 717, it held that punishment for overstay on parole should not be inflicted without giving reasonable opportunity of explanation to the prisoner. (See also Ch. Ramaswamy -Vs- Govt. of A P, 1997 Cri L J 3256-DB - AP)

#### 23. Enquiries may be made on receipt of application-

On receipt of an application for parole, the Competent Authority may make such enquiries as it considers necessary and pass such orders as it considers fit. If Competent Authority considers that there is no objection to release the prisoner concerned on parole it shall make an order for his release on parole.

#### 24. Conditions subject to which prisoners may be granted parole-

The Competent Authority my grant parole to a prisoner subject to his executing a surety bond and a personal bond in Forms A and B respectively to observe all or any of the conditions mentioned therein and also subject to such other conditions, if any, as may be specified by the Competent Authority:

#### The Prisons ( Bombay Furlough And Parole) Rules, 19

periods as may be specified in such order, on the same grounds, an on the same conditions on which the prisoner was originally grante parole, or on such other conditions as the Compentent Authority in determine:

Provided that the total period of parole so extended shall n exceed ninety days.]

<sup>+</sup> Substituted by Maharashtra vide Notification No. PAR. 4582/1/ PRS-2 dat 21-11-1989:

#### 26. Parole order ineffective on prisoner's surrender:-

As soon as a prisoner released on parole surrenders to the Priso Authority his original order of release will be inoperative. Wher therefore, a prisoner who is released on parole has applied for th extension of the period of parole and before his application has bee sanctioned surrenders himself to the Prison authority, he shall not t released after such surrender without obtaining a fresh release orde passed by the Competent Authority.

27. Intimation of release and of non-surrender of a prisoner.-

- (1) When ever any prisoner is released on parole, an intimatic of his release on parole shall forthwith be given by th Superintendent of Prison to the authority which granted hin parole and copies thereof shall also be sent-
  - (i) to the Inspector General of Prisons,
  - (ii) to the District Magistrate and the District Superintender of Police of the District in which the prisoner intends s spend his parole and if the prisoner intends to spend h parole in Greater Bombay to the Commissioner of Police
- (2) Where a prisoner dose not surrender himself to the priso authorities after the expiry of the period of parole, th Compentent Authority may, if it is satisfied that any of th conditions on which the parole was granted has not bee fulfilled cancel its order granting such parole. An intimatio regarding such cancellation shall forthwith be given by th Superintendent of Prison to the officers specified in claus (ii) of sub-rule (1). Upon such intimation the polic

959. Form B. 33 5()4. Dated this day of 195 and Signed by the abovenamed Surety in the presence of: 1. the 2. Signature of the Surety. oreand \* Schedule A. d in (To be filled in) itch the Form B. **Personal Bond** or (See rules 7 and 24). the Whereas I (name) ..... inhibitions of (place) ole . der have been sentenced to undergo imprisonment for the term of years. And whereas the Government of Bombay/the Inspector General of Prisons, State of Bombay/ the Deputy Inspector General of Prisons (Headquarters)/Commissioner, Division/ the Assistant Commissioner has, been pleased to release me on parole/ furlough for the term of ) commencing from and ending on on condition of my executing a Personal Recognition Bond for my appearance on the following date viz, I hereby agree, with and bind myself unto the Government of the Bombay to abide by the conditions mentioned in the Schedule atand tached and further agree to appear and surrender myself before the at Superintendent of ..... Prison at ..... O' Clock on the ole following date viz, ..... and in case the period of parole/furlough Day is extended then on the date following the date of expiry of such extended period of parole/furlough and in case of my making default but herein I bind myself to pay to the Government of Bombay a sum of m Rs.... and I agree that the Government of Bombay may without prejudice to any other rights or remedies, recover the said sum from me as an arrear of land revenue.

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The Prisons ( Bombay Furlough And Parole) Rules, 1959.

The prisoner confirms that the dated by him are true. He is prepared for the action that may be taken against him if they prove to be false.

Superintendent,

.... Prison.

## Immediate

# No. of

#### Dated,

Forwarded to the  $\frac{District Superintendent of Police.....}{Commissioner of Police, Bombay}$  with a request to make immediate enquiries to ascertain if the ground or grounds on which parole is applied for is or are genuine and to submit his report immediately to the Commissioner,

Division, ..... mentioning inter alia whether he recommends the grant of parole and if so, for what period, and also whether there is a likelihood of breach of peach if the prisoner is released on parole.

Superintendent,

..... Prison.

Copy with the Nominal Roll of the prisoner, submitted to the Commissioner, ..... Division, .....

Superintendent

.... Prison

Date

Place

#### Form E.

#### (See rule 29) From of order of release on furlough/parole.

No. .- In exercise of the powers conferred by rule2/18 of the Prisons (Bombay Furlough and Parole) Rules, 1959, the

Government of Bombay

••••••••

Inspector General of Prisons

Deputy Inspector General of Prisons

Commissioner of the Division <sup>+</sup>[or the Additional Divisional Commissioner] of

Assistant Commissioner of the Division of ....

hereby suspends, for a period of ..... days with effect. form the date of release on furlough/parole, the execution of the sentence of imprisonment awarded to the prisoner ..... (No. ) subject to the following conditions, namely:-

> ( To be filed in) Signature. Designation.

# Date

#### Place

"I hereby accept and agree to abide by the above conditions of the order of release on furlough/parole and I acknowledge that should I fail to fulfil any of these conditions, the Sanctioning Authority/Competent Authority may revoke the order of release and forfeit the amount of security furnished by me, and I may be arrested by any Police Officer without warrant and remanded to undergo the unexpired portion of my sentence; and I further acknowledge that should I fail to fulfil any of these conditions, I am liable to be punished, on conviction, with imprisonment for a term which may extend to two years or with fine which may extend to Rs. 1000 or with both under section 51-B of Prisons Act, 1894, as applicable to the State of Bombay"

Dated the

#### Prisoner . . . . . . .

Certified that the foregoing conditions were read over and explained to the prisoner and accepted by him in my presence. Dated the

Superintendent . . . . .

Witness

Dated the

By order and in the name of the Governor of Bombay,

R. G. Salvi,

## Joint Secretary to Government.

<sup>+</sup> Inserted by Mahurashtra vide Notification No. SJF. 0190/2(205)/PRS-2 dated 12-11-1993.

# + [Form 'F'

#### (See rule 29 (b))

with effect from the date of release on parole, the execution of the sentence of imprisonment awarded to prisoner No. . . . . . . . . . . subject to the following conditions namely:-

- (2) That the said prisoner will be of good behavior and will also not commit any offense punishable by any law in force in India.
- (3) That the said prisoner will not associate with notoriously bad characters or lead a dissolute life.
- (4) That the said prisoner shall, in case he proposes to change his religion during the period of suspension of sentence, give

Form F

minimum of seven days, prior intimation to the said District Magistrate as also the Superintendent of the Prison from which he has been released, about such intention and he shall also furnish them with information regarding the new religion and the new name, if any, which he proposed to adopt.

- (5) That the said prisoner will report himself to the Superintendent of ..... the Jail on the expiry of the period of suspension.
- (6) That the said prisoner will report himself to the officer in charge of the Police Station, which is nearest to the place of the residence, immediately on his arrival at.
- (7) That the said prisoner will furnish a surety bond to the tune of Rs. 1,000 or Rs. 2,000".

I hereby accept and agree to abide by the above conditions of the order of release on parole and I acknowledge that should I fail to fulfil any of these conditions, the Government of Maharashtra may revoke the order of release and I may be arrested by any of Police Officer, without warrant and remand to undergo the unexpired portion of my sentence; and I further acknowledge that should I fail to fulfil any of these conditions I am liable to be punished on conviction with imprisonment for a term which may extend to two years or with fine which may extend to Rs.1,000 or with both under section 51-B of the Prisons Act, 1894 as applicable to the State of Maharashtra.

#### Dated the

#### Prisoner.

Certified that the foregoing conditions were read over and explained to the prisoner and accepted by him in my presence.

Dated the tendent.

Superin-

Witness

Dated the

<sup>+</sup>Inserted by Maharashtra vide Notification No. SJF. 0190/2(205)/PRS-2 dated. 12-11-1993.

# Important Circulars

# Index

S No.	Date	Number of circular	Subject in brief
1	25-9-1950	Circular No. 4428/6	Prisoner Promt disposal of applications regarding release of - on parole on the ground of serious illness or death of their relatives
2	31-1-1951	Circular No. 4428/6	Explanation to above circulat
3	28-11-1989	Circular No. PAR 452/1/PRS-2	Amendment to rule 18 of the Rules, 1959.
4	16-12-1997	Letter No. GFP/1997/ 195/ C-5	Guiding principles for grant of parole in view of judge- ment of High Court.
5	6-7-1998	Circular No. RLP 4496/1/313/PRS-3	Guiding principles for grant of parole and furlough in view of judgement of the High Court.
6	10-7-1998	Circular No. PAR 4598/1/230/PRS-3	Refusal of parole in case of pendency of appeal before the higher court.
7	31-12-1968	Circular No. MISC 1065-2064-J	Guiding principles for release of prisoners on parole. (Gujrat)
8	8-8-1969	Circular No. MISC 1065-2064-J	Addition to above circular.
9	9-10-1992	Circular No. JLK/ 4388/ 184/ PZ/4	Non grant of parole to N D P S convicts( Gujarat)
10	26-10-1995	Letter No. V/ Judi/ 6537/1995	Non grant of parole to N D P S convicts( Gujarat)
11	17-10-1995	Circular No. JLK/ 4395/ 5654/4	Grant of parole in pending Appeal for convicts.

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# Important Circulars.

Prisoner:

Prompt disposal of applications regarding release of on purole on the ground of serious illness or death of their near relatives.

#### Government of Bombay.

Home Department. Circular No. 4426/6. Bombay Castle,

#### 25th September 1950.

#### Circular.

Government has been received a number of applications for release of Prisoners on parole on account of serious illness or death of their near relatives and these application are at present being sent to the District Magistrates concerned for report whether the contents of these application are true, and if so, whether the release of the Prisoners is necessary. It has been observed that these reports are not being sent to Government promptly and take a long time. Though in many cases the contents of such application have, on enquiry, been found to be false, Government desires that all such application should be dealt with expeditiously so that in genuine cases the release of Prisoners may not be delayed.

2. In order to minimise the delay the substance of all such applications will henceforward be communicated, through wireless by Government, to the District Superintendents of Police concerned for enquiry and report. The District Superintendents of Police should cause enquiries to be made immediately and send the report to Government through the District Magistrate concerned within 4 days of the date of receipt of the wireless message from Government, if a Prisoner's near relative is really seriously ill or is dead and the Prisoner's release on parole is considered quite esseutial. An advance copy of the report in such cases should invariably be sent to Government. The District

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The Prisons ( Bombay Furlough And Parole) Rules, 1959.

Magistrate should also pass on the original report to Government immediately with his remarks. The Commissioner of Police, Bombay, should send his report to Government in such cases within 4 days of the date of receipt of the application from Government.

3. In most of such cases full details of the Prisoners concerned are not available with Government and therefore, their nominal rolls are at present being called for from the Inspector General of Prisons, State of Bombay. As this also involves delay, the nominal roll of a Prisoner will henceforth be called for from the Superintendent of the Jail direct if the name of the Jail is mentioned in the application. The Inspector General of Prisons is requested to issue instructions to the Superintendents of Jails that in such cases they should forward the nominal rolls to Government direct by return post.

4. All the District Magistrates and the District Superintendents of Police and the Inspector General, of Prisons and the ...
Commissioner of Police, Bombay, are requested to observe these instructions and to bring them to the notice of their subordinates, who have to deal with such application.

5. The Commissioner of Police, Bombay, is also requested to instruct the Officer-in-Charge of the Police Wireless Station at Bombay that on receipt of the wireless messages in such cases from Government they should be transmitted immediately to the District Superintendents of Police for whom they are intended.

By order and in the name of the Governor of Bombay,

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4.1

Important Circulars.

2.

**Prisoner:** 

Prompt disposal of applications regarding release of ---on parole on ground of serious illness or death of their near relatives.

#### Government of Bombay.

## Home Department. Circular No.4428/6. Bombay Castle, 31st January 1951.

#### Circular.

With reference to Government Circular, No.4428/6 dated 25th September 1950, it has been pointed out by a District Superintendent of Police that, if the places where the Prisoner's relatives stay are far away from the Headquarters, them in such cases it will not be possible for the Police to make the necessary enquiry and send a. report to Government within four days as directed in the Circular, unless the wireless messages sent by Government are repeated to Police Sub-Inspectors concerned by telegrams or special men are sent from the Police Headquarters to make the necessary enquiry. Government considers that this difficulty is genuine and may have been felt in other Districts also. Government is therefore pleased to direct that in such cases the District Superintendents of Police may incur expenditure on sending special men or on sending to telegrams to the Police Sub-Inspectors concerned. The latter course should be resorted to only when the place is far away and no quicker means of transport are available to reach it, so that the special men if sent will not return in time with the necessary information.

2. The expenditure that may be required to be incurred in this connection should be met by District Superintendents of Police from their sanctioned grants.

By order and in the name of the Governor of Bombay,

(Signed) . . . . . . . . . . . . Secretary to the Government of Bombay, Home Department. The Prisons ( Bombay Furlough And Parole) Rules, 1959.

कैद्यांचा पंगेल' पंगेलकार देण्याच्या नियपात दुर्फास्न.

महाराष्ट्र शासन,

गृह विभाग,

शासन परिपत्रक क्रमांक पीओआर ४५८२/ १ / पीआरएस -२,

मंत्रालय, मुंबई - ४०० ०३२,

<u>दि.</u> २८ नोव्हेंबर १९८९.

१९५९ च्या नियम १८ (१) प्रमाणे खालील तीन प्रकाणात कैद्यांना पॅरोल/ पॅरोलवाढ देण्यास महाराष्ट्र शासन सक्षम आहे फलों अँन्ड पॅरोल) हल्स, परिपत्रक : प्रिझन्स (बॉम्बे

- ती शिक्षा महाराष्ट्र राज्याच्या परंतु कोर्टात शिक्षा झालेले कैदी, कारागृहात भोगत असलेले राज्याबाहरच्या महाराष्ट्र 9
- ती शिक्षा महाराष्ट्र राज्याच्या बहेरच्या অ महाराष्ट्र राज्याच्या कोर्टात शिक्षा झालेले कैंदी कारागृहात शिक्षा भोगत असलेले  $\widehat{\phantom{a}}$
- ३) राजकौय कारणास्तव शिक्षा असलेले कैदी.

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- येऊ महाराष्ट्र राज्यातील कोर्टात पिरक्षा झालेले व ती पिक्षा महाराष्ट्र राज्याच्या कारागृहास भोगत असलेले कैदी हयांना पॅरोलचर सोडण्यात वा पॅरोलचाढ देण्यास वर मुख्यालयात हजर नसतील त्यावेळी सहाय्यक आयुक्त हेच सक्षम अधिकारी पंतु बऱ्याचशा प्रकरणात कैद्यांना लागले व शासनाने त्यांना पॅलेलवाढ देण्याचे आदेश आयुक्तांना दिले. त्यामुळे काही प्रश्न नियमात शासन आधिसूचना दिनांक १४.७.८२ अन्वये कैदी पॅरोलवाढीसाठी सरळ शासनाकडे नमूद केलेले नियमाच्या चा नियम १८(२) प्रमाणे विभागीय आयुक्त उयावेळेस ते विभागीय आयुक्तांनी पॅरोललवर सोडल्यानंतर ते पुढीलप्रमाणे सुधारणा करण्यात आले। :-म्हणून सदर पॅरोल . इतराः अकरणाते, म्हणजे निर्माण झाले
- हयाबाबत कैद्यांनी पॅरोल / पॅरोलवाढ देणे आधीच्या पॅरोल नियमातील प्रकरण १ हे याबाबत महाराष्ट्र शासन हेच सक्षम राहील. ົ
- इता प्रकाणामध्ये कैद्यांना पॅरोल/ पॅरोलवाढ देण्यास महाराष्ट्र शासन तसेच विभागीय आयुक्त हे दोन्ही सक्षम अधिकारी असतील व ज्यावेळी विभागीय आयुक्त मुख्यालयात मात्र कैसांच्या कैद्याला पॅरोलनर सोडले असेल तोच म्हणेजन कैद्याला प्रथम पॅरोल जर आयुक्तांनी दिलेला असेल तर त्या कैद्याला पॅरोलचाढीचा विचार आयुक्तानीच करायला पाहिजे -पात्र जर आयुक्तांनी पॅरोलवाढ देण्यास नाकारले आणि जर कैद्याने शासनाकडे त्या प्रकरणात अपील केले वर शासन जो निर्णाय देईल तो निर्णय आयुक्तांवर बंधनकारक सक्षम अधिकारी आहेत. अधिकारी त्या कैद्याला पॅरोलवाढ देण्यास सक्षम असेल, पॅरोलवाढीप्रकरणी ज्या सक्षत अधिकाऱ्याने तेव्हा सहाय्यक आयुक्त हे हजा नसतील राहील. 3

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e e Important Circulars.

२. परंतु वरील नियमाचे काटेकोरपणे पालन न केले गेल्याने काही वेळा पेचप्रसंग उद्भवू लागला. कारण आयुक्तांनी त्यांच्या अधिकारात ज्या कैद्यांना प्रथम पॅरोल दिला होता असे कैदी शासनाकडे पॅरोलवाढीसाठी यायला लागले व त्यावर शासन आयुक्त आदेश द्यायला लागले. अशा प्रकारे दुहेरी अधिकारी व्यवस्था ठेवल्यामुळे पॅरोल मंजूर करण्यामध्ये विसंगती निर्माण व्हायला लागली. तसेच एका कारणासाठी प्रथम पॅरोल मंजूर झाले असता दुसऱ्याच कारणासाठी व पोलीस अहवाल न घेता पॅरोलवाढ देण्याचे प्रकरण ही निदर्शनास आले. अशा प्रकारे पॅरोलवाढ देताना काही कालमयदिचेही बंधन ठेवले नसल्याने कैदी फार लांब काळासाठी पॅरोलवर म्हणजेच कारागृहाच्या बाहेर रहात होता व अनाधिकृतरित्या बाहेर राहिलेल्या कैद्यांना पॅरोल काळ संपल्यावर कारागृहात हजर राहण्यासाठी पोलीसांकरवीही काही कठोर कारवाई होत नव्हती.

वरील सर्व बाबी लक्षात घेता सध्या अस्तित्वात असलेल्या पॅरोल नियमाला जास्त परिणामकारक ۲. रितीने अमलात आणण्याच्या दृष्टीने तसेच अधिकाराचे विकेंद्रीकरण हे शासनाचे धोरण शासनाने आता असा निर्णय घेतला आहे की. कैद्यांना पॅरोल मंजूर करण्यासाठी दुहेरी व्यवस्था न ठेवता फक्त विभागीय आयुक्त व त्यांच्या गैरहजेरीत अतिरिक्त विभागीय आयुक्त हे पॅरोल किंवा पॅरोलवाढ देण्यास सक्षम असतील व त्यांनी जर पॅरोल/ पॅरोलवाढ नामंजुर केले तर संबंधित कैदी शासनाकडे अपील कर शकतील तसेच पोलीस अहवाल घेतल्याशिवाय कोणतेही पॅरोल/ पॅरोलवाढ देण्यात येणार नाही. फक्त जवळच्या कोणी नातेवाईकांच्या मृत्युच्या वेळी कारागृह अधीक्षक पोलीस अहवाल न घेता पॅरोल देण्यास सक्षम राहील. तसेच पॅरोल/ पॅरोलवाढ कोणत्या कारणासाठी देण्यात यावी. यावरही पुनर्विलोकन करुन त्याप्रमाणे नियम सुधारण्यात आले आहे. काही कैदी नेइमी नेहमी पॅरोल/ पॅरोलवाढ घेऊन बराच काळ कारागृहातून बाहेर राहतात. यावर निर्बंध घालण्याच्या दृष्टीने एकावेळी ३० दिवसापेक्षा जास्त पॅरोल रजा व एकूण पॅरोल ९० दिवसापेक्षा जास्त काळ असू नये असे ठरविलेले असून शेवटची पॅरोल रजेनंतर एक वर्षपर्यंत कैद्यांना पॅरोल रजा मंजुर कर नये असेही ठरविलेले आहे. वरील सर्व निर्णयाप्रमाणे नियमात दुरुस्ती केली असून त्याची प्रत यासोबत जोडंली आहे. तरी सदर नवीन दुरुस्ती नियम लक्षात घेऊन यापुढे कार्यवाही करावी अशी रार्व संबंधितांना विनंती आहे.

> . ज. नानावरी/- सही उपसचिव, महाराष्ट्र शासन, गृह विभाग,

The Prisons ( Bombay Furtough And Parole) Rules, 1959. 👘	त्रा. छ. जंगएफपी/ १९९० १९५० छ ५ १२), कारागुरू महातिक्षिणान्त्य, महाराष्ट्र राजय पुणे. ४१ ००१, दिनॉक १६. १२. १९९७.	रजा (पॅरोल) मंजूर व्हावी म्हणून वंदी क्र. ३११२ विलास वैजनाथ . खुले जिल्हा कारागृह पैठण याने उच्च न्यायालयात दाखल कलेला अर्ज/	औरगांबाद खंडपीठ यांनी याचिका क्र. ४३३९७ दिनांक दिलेले आदेश.	, दिनांक १० नोव्हेंबर १९९७ ची प्रत सोवत	ही गोष्ट निर्दशनास आणलो आहे की. प्राधिकृत ल्यास संबंधित बंदी थेट न्यायालयाकडे धाव घेऊन ही.	मार्गदशर्नपर सूचना देण्यात येत आहेत :-	गढ देण्याच्या नियमात दुरुसित याबाबतचे महाराष्ट्र शासन, गृह पीओआर ४५८२/१/ पीआरएस -२, दिनांक २८ नोंव्हेबर १९८१ (सोबत प्रत जोडली आहे).	प्राधिकृत अधिकाऱ्याकडून बंद्याची अभिवचन रजा नामंजूर झाल्यास त्यावर त्याने थेट न्यायाललयात अर्ज/ याचिका दाखल न करता ती शासनाच्या संबंधित विभागाकडे सादर करावी. याबाबतची लेखी सूचना अधिक्षकांनी संबंधित बंद्यास देऊन त्यावर त्याची स्वाक्षरी घेऊन दप्तरी ठेवावी.	अभिवचन रजा मिळण्याबाबत, ती मंजूर करणारे सक्षम अधिकारी व ती मंजूर करन धण्याची कार्यप्रध्तती इत्यादीची माहिती अधीक्षकांनी बंद्यास देणे आवश्यक आहे. तसेच, नामंजूर झालेल्या अभिवचन रजेच्या संदर्भात त्यावर अपील करण्याचा हक्क (बंद्याची इच्छा असल्यास) शासनाकडे अपील दाख़ल करणेबाबत लेखी सूचना अधीक्षकांनी बंद्यास देणे जस्रतैचे आहे.	ा नामंजुर झाल्यास ती मंजूर करुन घेण्याबाबत बंद्याने दाखल केलेली अधीक्षकांनी थेट न्यायालयास सादर न करता प्रथम शासनाकडे ती आदेशा करावी. कोणत्याही परिस्थितीत अभिवचन रजेच्या संदर्भात बंदी थेट संपर्क साधणार नाही याची सावधानता अधिक्षकांनीही घेणे अत्यंत जरुरोचे	(ध. जो. चौधरी)	कारागृह उपमहानिरीक्षक (मुख्यालय) कारागृह महानिरीक्षणालय, महाराष्ट्र राज्य पुणे १.		1000年代には、1000年代に、1000年代に、1000年代に、1000年代に、1000年代に、1000年代に、1000年代に、1000年代に、1000年代に、1000年代に、1000年代に、1000年代	· · ·
The Prison		विषय :- अभिवचन रजा (पॅरोल) मंजूर चन्हाण, खुले जिल्हा कारागृह याचिका.	संदर्भ - मा. उच्च न्यायालय, औरगांबाद १०.११.१९९७ अन्वये दिलेले	त नमूद	उपरोक्त न्याय निर्णयात मा. न्यायाधिशांनी ही गोष्ट निर्दशनास आणली आहे ः अधिकाऱ्याकडून बंद्याची अभिवचन रजा नामंजूर झाल्यास संबंधित बंदी थेट न्यायालयाकडे याचिका सादर करतात व ही कार्यपध्रती योग्य नाही.	तरी यासाठी खालील प्रमाणे मार्गदशर्नपर	कैद्यांना पॅरोल/ पॅरोल विभाग परिपत्रक झ. पुन्हा अवलोकन कार्तावे			अभिवचन रजा नामंजुर झाल्यास याचिका/ अर्ज अधीक्षकांनी थेट न्याय साठी सादर करावी. कोणल्याही न्यायालापाशी संपर्क साधणार नाही आहे.			<pre>\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \</pre>		
48	4	ष	Ħc	संदर्भा जोडली आहे.	उप अधिकाऱ्या याचिका स	तरी	(2	(۶	(£	۶)				1	

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कैर्द्यांना संचित रजा आणि अभिवधन रजा पंत्रूर काण्याबाबत.

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महाराष्ट्र झासन,

ग्रह विभाग,

परि. क्र. आरजेओलपी - ४४९६/ १/ ३१३/ पीआरएस-३,

दिनांक - ६ जुले १९९८.

संदर्भ - १) शासन परिपत्रक, सम क्रमांक, दिनांक १८.४.१८

संबंधित रजा मिळण्याबाबत संबंधित पोलीम विभागाने दिलेल्या कारणांची गंभीरता लक्षात घेऊन पॅरोल मंजूर करावे किंवा नाही याबाबत योग्य तो निर्णय घ्यावा पण संचित रजा मंजूर करताना कैद्यांबाबतचा सहानभुतीपूर्वक विचार करण्यात यावा. याबाबत सन्माननीय न्यायालयांनी शासनास वेळोवेळी मार्गटर्शक अधिकाऱ्यांच्या नजरेस आणलेले आहेत तरीसुघ्दा कैद्यांना पॅरोल रजा अथवा फलों रजा मंजूर करताना करण्यात येत नही म्हणून पुन्हा एकदा खालील पॅरोल आणि फलों रजा देण्यात येत नाहो मार्गदर्शक तत्वे सर्व विभागीय आयुक्त आणि कारागृह अधिक्षकांच्या सजेस आणण्यात येत आहेत. शासनाने वेळोवेळी मार्गटर्शक तत्वे रान्यातील कारागृहातील कैद्यांनी मागणी केल्याप्रमाणे तत्वे न्यायनिवाडयाद्वारे दिलेली आहेत. त्या अनुक्ंगाने तत्वांची अंमलबजावणी योग्य प्रकारे निर्देश केलेल्या ਪੱਲੇਰ

- वेळोवेळी पॅरोल आणि फलों रजा बंद्यांना मंजूर क़रण्याबाबत निर्णय/ विचार करण्यांत येत मार्गरशंक तत्वे देऊन ही कैद्यांचे पॅरोल/ फुलों रजेबाबत गांभीयनि उच्च न्यायालयाने नाही. ন্তি
- दिसुन केलेल्या प्लों व पॅरोल रजा की, कैदाने नमूद केलेल्या कारणांचा विचार केला जात नाही. केवळ विभागीय अधिकाऱ्यांकडून आलेल्या अहवालाच्या आधारे विनंती अमान्य करण्यांत येते. चिभागीय ठ्याविक साच्यात असून त्यात नकारात्मक भुमिका घेतलेली विचार करन पॅरोल/ फर्लो रजा मंजूर करण्याचा विचार करण्यांत संय ज्या कैद्यांची विनंती बाबत खरेपणा असल्याची खात्री होत असेल अशा कैद्यांना ही सवलत याबा याचा अर्थ असाही नाही की, प्रत्येक कैद्यास ही सबलेत दिली गेली पाहिजे. मंजूर करणेबाबत कैद्यांची विनंती नाकारण्यात येते याबाबत प्रत्येक वेळी असे म्हणून काही बाबतीत कैद्यांनी किंवा त्यांच्या नातेवाईकांनी दाखल कारागृह उपमहानिरिक्षक किंवा विभागीय आयुक्त पातळीवर अनुक्रमे अहवाल हे कागदपत्रांच्या गांभीयनि देण्योस हरकत नसावी. अधिकाऱ्यांचे असते आते Ħ
- कैद्यांच्या फलों रजेच्या वेनंतीबाबतसुध्दा नकारात्मक घूमिका देण्याते येते त्यामुळे कैद्यांना अनावश्यक आणि पॅरोल रजा मंजूर करणेही बंधनकारक नाही. परंतु फलों रजा जरी बंधनकारक नसली तरी कैद्यांचा विचार सहानुभूतीपूर्वक करुन त्यांच्या विनंती वर गुणात्मक दृष्टया (On दाद मागावी लागते. म्हणून फलों रजा मंजूर करतान नसाबी. देण्यास हरकत Merit) विचार करुन कारागृह उपमहानिरीक्षक यांनी निर्णय कारागृह यांचेकडून सासकट सर्व सहानुभूती दाखविण्यात याची. अशक्य असूनहो न्यायालयाकहे वेभागीय उपमहानिरीक्षक शक्यतो Ð

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कारण मागबाबा लागतो. म्हणून यापुढे पॅरोल/ फल्नों रजा नामजूर करताना विनंती कोणत्या आधारावर नामजुर केली हे कैद्याला सकारण कळ्ळविण्यात यावे. तसेच विभागीय आयुक्त विनंती खुलासा कैद्याला मिळाली असे निर्देशनास <del>क</del>ैद्यांना अर्ज करावा ही बाब निश्चित योग्य नाही. म्हणून पॅरोल/ फलों रजा नामंजूर केल्यानंतर त्या आदेशाची प्रत कैद्यास देण्यात यावी व प्रत मिळाल्याबाबत सदर कैद्याची सही घेण्यात काही कैद्यांना गरज नमतानाही पुरेशा नसलेल्या कारणावाही या सवलती देण्यात येतात. यांतु काही कैद्यांनी दिलेल्या कारणात खरेपणा अम्पूनही पॅरोल/ फलों रजेबाबतची न्निती अमान्य करतान कोणत्याही प्रकारचे न्यायात्नयात्ना संबंधित प्राधिकाऱ्याकडून अथवा कारागृहॅ आधकाऱ्यांनी काढलेल्या आदेशाची प्रत संबंधित सन्माननीय न्यायालयाने आणले आहे की, केवळ आदेशाची प्रत मिळण्यासाठी न्यायालयकडे असल्याची प्रत्येक वेळी खात्री करुन घ्याली. न्मूद काण्यात येत नाही. त्यामुळे अमान्य करण्यात येतात. त्या प्रमाणे लागतो. याची. 2

आदरणीय उच्च न्यायालयाच्या आदेशांची अंमलबजावणी करण्यात यावी तसेच कारागृहातील कैद्यांना केवळ आदेशाची प्रत मिळावी म्हणून अथवा योग्य कारतावधीत निर्णय कळविण्यात आला नाही म्हणून न्यायालयात जाण्याचा प्रसंग येणार नाही याची कृपया दक्षता घेण्यात यात्री. कैद्याने जर शासनाकडे असेल तर त्या कैद्यासंबंधीत माहिती सोबतच्या जेणेकरुन शासन स्तरावरुन कैद्याच्या अपीलाचा विचाः अथवा फलो रजेकरिता अपील दाखल केले म्हणजे महन शासनास पाठवावी. श्वाक्य होईल. तक्याप्रमाणे पॅरोल करणे

(सी. बी. चौंधरी) अवर सचिव, गृह विभाग

पॅरोल मंजूर करण्यासाठी तपासणीसाठी पुदे

- (१) कैद्<del>या</del>चे नांच आणि वय
- (२) कारागृहाचे नांव
- कधौपासून कारागृहात आहे
- (३) कायमस्वरुपी पत्ता
- (४) पॅलेस्घ्या काल्तावधीत कोणत्या ठिकाणी राहणार आहे, तेथील पूर्ण पत्ता
  - (५) कोणत्या गुन्हाखाली शिक्षा झाली आहे, कलमासह तपशिल यावा
- (६) त्या अधिनियामांच्या तरतुदीनुसार गॅाेल मंजूर :--काण्याचा अधिकार आहे काय,
- (७) कैद्याने शिक्षेविरुष्ट अपील केलेले आहे काब, असल्यास, त्याचा तपशील

Important Circulars. कैद्याने शिक्षेच्या (८) विरुध्द केलेल्या अपीलाव्यतिरिक्त इतरही कांही अपील केले असल्यास त्याचा तपशील (९) कैद्याचे एखादे प्रकरण सध्या न्यायालयात प्रलंबित आहे काय, असल्यास, त्याचा तपशील (१०) विभागीय आयुक्तांनी पॅरोल नामंजुर केला असल्यास त्याची कारणे (११) कैद्याने शासनाकडे पॅरोलसाठी केलेल्या अर्जाबाबत कारागृह अधीक्षक/ विभागीय आनुक्तांचे अभिप्राय.

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ाच्या चार शिक्षे विरुध्द अपीत्न उच्चस्तरीय न्यायान्तयात प्रस्तावित असत्यास पॅरोल मंजूर न करण्याञ्चान्नत.

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#### महाराष्ट्र शासन

#### शासन परिपत्रक

क्रमांक - पीओआर - ४५९८/१/२३०/ पीआरएस -३.

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दिनांकः १० जुलै १९९८.

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   -३, दिनांक ७.७.१९८८.
- कारागृह महानिरिक्षक, महाराष्ट्र राज्य पुणे, यांचे क्र. जीपीएफ १९८५/ ३९३४२/ क्र. -५, दिनांक १७.१०.१९८५ आणि २८.७.८८ ची पत्रे.
- भासन पत्र, गृह विभाग, क्रमांक एफयुआर १०८६/ ३/ २९२/ पीआरएस -३, दिनांक ३०.३. ९८.,

परिपत्रकः :--- मा. मुंबई उच्च न्यायालयाने फौजदारी याचिका क्र. ५४७/ १९८४ मध्ये असे आदेश दिले आहे की, बंधाचे अपील न्यायालयात प्रलंबित असल्यास आणि ज्यावेळेस ही बाब न्यायालयाया स्वाधिकारात असते अशावेळी फौजदारी प्रक्रिया संहितेच्या कलम ३८९. प्रमाणे योग्य ते The Prisons ( Bombay Furlough And Parole) Rules, 1959,

फलों ॲण्ड पॅरोल) रुल्स १९५९ प्रमाणे त्या बंदास अभिवचन (Parole) रजा मंजूर करता येणार नाही आटेश देण्यास न्यायालय सक्षम असताना दि. प्रिसन्स (बॉम्बे

- नरील आदेश हे ज्या बंद्याना निम्पसतीय न्यायालयाने शिक्षा दिलेली असून त्या शिक्षेविरुध्द लागू होतील आणि शासन पत्र, गृह विभाग, क्रमांक पीएआर - ४५८४ /३१ (७१२)/ पीआरएर्स पॅरोल मंजूर करु त्यांचे अपील त्या न्यायालयापेक्षा उच्चस्तरीय न्यायालयात प्रलंबित असेल अशा बंद्यांच्या प्रकरणी प्रकरण न्यायालयात नमूद करण्यांत आले होते. टिनांक १७.१२.८५ अन्वये अशा बंद्यांना संबंधित प्राधिकाऱ्यांनी यापुढे एखादे प्रलंबित असेल अशा बंद्याच्या बाबतही हे आदेश लागू असावेत असे दुसारे तसेच त्या बंद्याचे с Ц आदेश देण्यांत आलेले સુ ŗ. Ŧ
- कारागह अधिकाऱ्यांना नसते म्हणून अशा बंद्यांकडून अपील प्रलंबित नसल्याची लेखी हमी घेण्यांत यांवी. काही बंदी अपिलीय न्यायालयात परस्पर अपील दाखल करतात त्याबाबतची माहिती m
- कारागृह वरील दि. ७.७.८८ २८.७.८८ अन्वये आदेश फक्त पॅरोल मंजूर करताना विचारात घेण्यांत यावेत असे कारागृह कळविणयांत एफचुआर आले म्हणून शासन पत्र, गृह विभाग, क्रमांक - पीएआर - ४५८४/३/ (७१२)/ पीआरएस -३ याप्रमाणे आदेशाप्रमाणे शासन पत्र गृह विभाग, क. ३०.३.१९९८ च्या आदेशाप्रमाणे आदेश मागे घेण्यांत यावेत असे देनांक १७.९.८५ चे आदेश बंद्यास फक्त पॅरोल मंजूर करताना लागू होतील. होते. महानिसिक यांनी त्यांचे पत्र क्र. जीपीएफ - १९८५/ ३९३४२/क-५, दि. वरील आदेश हे कैद्यांना संचित रजा मंजूर करतानाही लागू करावेत असे कारागृह महानिरीक्षक यांना कळविण्यांत आले 30.3.896 एंक प्रकरणी निर्देश दिल्यामुळे - ३, दिनांक . महानिरीक्षक यांनी त्यांचे दिनांक २८.७.८८ चे ३/. २९२/, पीआरएस होते. परंतु हे च्या शासन पत्रान्वये उच्च न्यायालयाने आदेश काढलेले 802E/ فز
- मध्ये अशाच प्रकारचे एक प्रकरण मा. उच्च न्यायालय खंडपीठ,औरंगाबाद यांच्यापुढे दिनांक ३० जून काटेकोरपणे पालन करण्यांत यावे. म्हणून वि्रिमागीय आयुक्त आदेश दिले क्र. पीएआर ४५८४/३ अंमलबजावणी *እጋ*/ፅጹካ असे फौजदारी याचिका क्र. दिनांक १७.९.१९८५ च्या आदेशाची काटेकोरपणे असता सन्माननीय उच्च न्यायालयाने आणि संबंधित कारागृह अधिकारी यांनी शासनपत्र, गृह विभाग, की, बरिल परिच्छेदांमंधील नमूद केलेल्याप्रमाणे १९९८ रोजी सुनावणीसाठी आले दिलेल्या आदेशाचे (७१२)/ पीआरएस -३, न्यायालयाने मरानी نۍ

उप सचिव, गृह विभाग, महाराष्ट्र शासन

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Important Circulars.

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/३ णी Guiding principle for the release of prisoners on purole.

#### Government of Gujarat

Home Department No. MISC-1065-2064-J Sachivalaya, Ahmedabad-15.

### Dated the 31st Dec.1968.

As provided in rule 19 of Prisons (Bombay Furlough and Parlole) lwlees, 1959, a Prisoner is released on parole in case of serious illness or death of any member of the Prisoner's family or of his nearest relatives or for any other sufficient cause. It is for the competent authority to decide whether a particular cause mentioned in the application for parole is sufficient or not. It is however considered necessary to lay down certain "do" and "don't" a for the guidance of the competent authority. Government is therefore pleased to direct that the following causes should be considered sufficient cause for grant of parole:-

- (a) Marriage of the prisoner himself or any of his Children and the marten of the Prisoner' sister if he has no living father.
- (b) Academic examination of the Prisoner is pursuance and preparation of any educational course, eg. S S C., Prauniversity, Intermediate, Degree, Post Degree, Diploma.
- (c) Settlement of a dispute with regard to any immovable property of the prisoner if his presence outside is considered necessary.
- (d) Attendance at major operation on any relative of the Prisoner from amongst his father, mother, wife, son or daughter if there is no other male member except the Prisoner to attend.
- (e) Death of father, mother, wife, non, daughter, brother or unmarried sister.

(f) His serious illness where outside free athomphere treatment may be better and if it is no requested by relatives.

8.

By order and in the name of Governor of Gujarat.

Under Secretary to the Government of Gujart Home Department.

Guiding Principles for the release of Prisoners on parole.

#### Government of Gujarat,

Home Department No.MISC-1065/POG4-J, Sachivalaya, Ahmedabad-15.

#### Dated the 8th August, 1989.

#### Circular

Government has prescribed some guiding principles for the release of Prisoners on parole under Government Circular, Home Department o. MISC- 1065/2064-J, at the 31st December 1968. In addition to the causes mentioned therein, Government is pleased to direct that the following causes should also be considered as sufficient for grant of parole:-

- (1) Serious sickness of Prisoner's mother, father, brother, sister, wife and children.
- (2) Construction of house or management of properties only if same are damaged due to natural calamities like floods, fire, etc., and not otherwise in routine course.
- (3) However some cases may be peculiar where discretion can be used by the sanctioning authority in grant of parole.

By order and in the name of the Governor of Gujarat,

(H.C. Anjaria) Under Secretary to the Government of Gujarat Home Department.

Important Circulars.

રૂદીઓની પૈરોલ મંજર ન કરવા બાબત.. નારકોરીક એક્ટ હેઠળ શખ પામેલ

## ગેજરાવ સરરાડ

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## ગુહવિભાગ

# સચિવાલય, ગાંધીનગર તા.:- ૯ ઑક્ટો., ૧૯૯૨

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નારકોટીક ડ્રગ્સ એન્ડ સાયકોટ્રીપીક સબસ્ટન્સ એક્ટ-૧૯૮૫ હેઠળ સન્ય પામેલ કંદીઓની પેરોલ સરકારશ્રીની પૂર્વ મંજુરી વિના મંજુર ન કરવા વિચાર સરખાક્રમાંકના તા. ૧૭/૭/૮૮ના સમાનકર્માકના પત્રથી સંબંધિત અધિકારીઓને સુચનાઓ આપવામાં આવેલ નારકોટી પેરા સ્વાનકર્માકના પત્રથી સંબંધિત અધિકારીઓને સુચનાઓ આપવામાં આવેલ ગામેલ કંદીઓની પેરોલ સરકારશ્રીની પૂર્વ મંજુરી વિના મંજુર ન કરવા વિચાર સરખાક્રમાંકના તા.

નદ્યા આધી નીઝ ઓપોલેલ કેદીઓ સિવાયના કેદીઓ પેરોલ મેળવવા પાંત્ર નથી.

( J) JC વર્ષથી નીથેની ઉમરના કેદીઓ,

(ર) નારકોરીક એક્ટની કલમ ૨૬, ૨૭ હેઠળ સન્મ પાયેલ કંદીઓ,

ઉત્તર અણીવેલ એગવાઇ સિવાયના નારકોટીક એક્ટની અન્ત કલય હેઠળ સગ્મ પાયેલ કેદીઓને કોઈપણ સંગ્રેગોમાં પેરોલ/ફલૉ ઉપર મુક્ત કરી શકાય તેમ નથી. આથી જેઓ કેદીઓને કોઈપણ સંગ્રેગોમાં પેરોલ/ફલૉ ઉપર મુક્ત કરી શકાય તેમ નથી. આથી જેઓ

ગ્રેષ્ડાપના કાબ્તતાલના હેકમદ્યુ અનુ પુત્રના નામુ.

ગુહવિભાગ ઉપસચિવ

લાલદરવાય, અમદાવાદ. તા.૯-૧૦-૯૨ 'એ' બ્લોક, ૧૦મા માળે, બલુમાળી મકાન, ઇન્સ્પેકટર જનરલની કચેરી, ગુજરાત રાજ્ય, અધિક પોલીસ મહાનિઈશક અને જેલોના ગુજરા/૬/૬પ૩૬/૧૯૯૫,

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પ્રકારની રાહન આપવી નહીં. તેવી સ્પષ્ઠ એગવાઇ તે. હેઠળ સંચ પામેલા કેદીઓની સંચ મુલતવી રાખવી નહીં તે ઘટાડવી નહીં. કે તથી કોઈ નાઇકોરીક ડ્રગ્સ એન્ડ સાથકોટ્રોપીક સબ્સટન્સીસ એક્ટ - ૧૯૮૫ની કલમ ૩૨ એ

સરકારથીના ગુહ વિભાગના પરિયત્ર ક્રમાંક : જલક/૪૩૮૦/૧૮૪/૪ તા. ૭-૩-જેલોથી આ ગુનાઓમાં સજા પાયેલા કેદીઓને માફી આપવામાં આવી હોય અને તેની નોંધ .કંદીની હિસ્ટ્રી ટિક્રીટમાં તથા અન્ય જેલ રેકડમાં કરવામાં આવી હોય તેલું ધ્યાન પર આવેલ છે.

આથી જાગુાવવામાં આવે છે કે, મુંબઈ જેલ એકાઉન્ટ મેન્મુઅલના જેલ ફોર્મ નં. ૬ રેમીશન અને ગ્રેન્પ્યુઈટરી રજીસ્ટરના અનુક્રમ નં. ૨ મુજબ ફક્ત કેદીની વિગત આ 'એ' મુજબ આ ગુન્હાઓમાં સજા પ્રામેલા કેદીઓને માફી મળવા થતી નથી. જેથી આવા 'એ' મુજબ આ ગુન્હાઓમાં સજા પ્રામેલ કેદીઓને માફી મળવા થતી નથી. જેથી આવા 'એ' મુજબ આ ગુન્હાઓમાં સજા પ્રામેલ કેદીઓને માફી મળવા થતી નથી. જેથી આવા 'એ' મુજબ આ ગુન્હાઓમાં સજા પ્રામેલ કેદીઓને માફી મળવા થતી નથી. જેથી આવા 'એ' મુજબ આ ગુન્હાઓમાં સજા પ્રામેલ તે માફીની નોંધો રદ કરી તમામ રેકર્ડ ગુધારવું તેમજ 'એ' મુજબ ગા ગુન્હાઓમાં આવેલ હોય તો તે માફીની નોંધો રદ કરી તમામ રેકર્ડ ગુધારવું તેમજ 'એ' મુજબ આ ગુન્હાઓમાં સ્પાર્થ છે ને સાફોની નહીં. તે બાબતે નોંધ લેવી.

આ પદિપત્ર મળ્યાની પહોંચ પાઠવવી અને સુચનાઓની અમલ ક્યાંની જાણ દિન

ા આ કર્યુદીનું કરવી.

ગ્રેઅડાપ ડાબ્પ્સ' અમદાવાદ હ્રલાૃના શન્ક્ર્નગ્રેસ્ડ અનડલ' અતિ તોલીક્ર મલાનિર્દ્રકાર અન

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વેરોલ મંજર કરવા બાબત એપેલેડ કોર્ડ સમક્ષ અપીલ પડતર હોપ તેવા રાજ પાયેલા કેદીઓ માંદે

## ગૈષ્પડાય કાડરાડ

ગૈલ વિલાગ

રા છે. જ્યાંસવાલત, ગાંધીનગર મચિવાલય, ગાંધીનગર તા છે. જ્યક/૪૩૯૫/૪૩૯૫/૪ वंगाले दीयेः

નામદાર ગુજરાત હાઇકોર્ટનું તા. ૪-૮-૯૫નું લેટર્સ પેટન્ટ અપીલ નંબર ૬૦/૯/ ૧૯૮૫ માં આપેલ જજ્મેન્ટ.

ા મનામ્સા

ર્સ્વાની સુચના આપવામાં આવે છે. ઉપર વંચાણે લીધેલ એલ.પી. એ. ૬૦૯/૧૯૪મ ચુકાદાને લક્ષમાં લઈને હવે નીચે મુજબ અમલ ઉપર વંચાણે લીધેલ એલ.પી. એ. ૬૦૯/૧૯૮૫ નામદાર હાઈકોર્ટમાં દાખલ કરવામાં આવેલ અપર વંચાણે લીધેલ એલ.પી. એ. ૬૦૯/૧૯૮૫ નામદાર હાઈકોર્ટમાં દાખલ કરવામાં આવેલ

-: **kh**b]h :-

કિમીનલ પ્રોસીજર કોમી કલમ : ૩૮૯ (૧) હેઠળ સબ પામેલા કેદીઓન જે ગંરોલ મંજુર કરવાની રહેતી નથી. અત્યો વહિવટી સત્તાધિકારીઓ પેરોલ મંજૂર કરી શકે નહી. આવા કેદીઓ જે તે એપેલેટ કોર્ટ ગંરોલ મંજુર કરવાની રહેતી નથી.

અણે કરવા વર્ષા બ્પર્કરી કાયમી વ્યવસ્થા ગોઠવવા ઈન્ક્મેક્ટરને અણાવવામાં આવે છે. જિલ્લા મેજીસ્ટ્ટશ્રીઓને અણાવવામાં આવે છે. તદઉપરાંત આ અંગે તમામ લાપતા કેદીઓને (૨) ઉપપ્રૈક્ત ગ્રૈયનાને ગ્રૈસ્તપણે અમલ કરવા જેઓના ઈન્સ્પેક્ટર જ્વરલની તમામ

ગેબડાયના ડાબ્નતાલશ્વાના લેશ્નજ્ઞા અનુ પુન્નના નામુ.

ગેલનિભાગ ઉત્તસનિવ

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	Abbreviatio	ons	
AIR		All India Reproter	
Bom C R	•••	Bombay Cases Reporter	*****
Cri L J		Criminal Law Journal	36
Cri L R		Criminal Law Reporter	- 2
DB		Division Bench	4.C.n
FΒ		Full Bench	
GLH	••••	Gujarat Law Herald	;   
GLR	••••	Gujarat Law Reporter	
Mah L J	• • •	Maharashtra Law Journal	YL
Mah L R		Maharashtra Law Reporter	
S C		Supreme Court	
SCC	· • • •	Supreme Court Cases	
SCC(Cri)		Supreme Court Cases ( Criminal)	

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